S. 3863

To amend part A of title IV of the Social Security Act to require a State to promote economic and financial education under the Temporary Assistance for Needy Families (TANF) Program and to allow economic and financial education to count as a work activity under that program.

IN THE SENATE OF THE UNITED STATES

SEPTEMBER 7 (legislative day, SEPTEMBER 6), 2006

Mr. Akaka (for himself, Mr. Lautenberg, Ms. Stabenow, and Mr. Obama) introduced the following bill; which was read twice and referred to the Committee on Finance

A BILL

To amend part A of title IV of the Social Security Act to require a State to promote economic and financial education under the Temporary Assistance for Needy Families (TANF) Program and to allow economic and financial education to count as a work activity under that program.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "TANF Economic and
- 5 Financial Education Promotion Act of 2006".

1 SEC. 2. FINDINGS AND PURPOSES.

- 2 (a) FINDINGS.—Congress makes the following find-3 ings:
- 4 (1) Most recipients of assistance under the 5 Temporary Assistance for Needy Families (TANF) 6 Program established under part A of title IV of the 7 Social Security Act (42 U.S.C. 601 et seq.) and indi-8 viduals moving toward self-sufficiency operate out-9 side the financial mainstream, paying high costs to handle their finances and saving little for emer-10 11 gencies or the future.
 - (2) Personal debt levels and bankruptcy filing rates are high and savings rates are at their lowest levels in 70 years. In 2005, the savings rate was negative. The inability of many households to budget, save, and invest prevents them from laying the foundation for a secure financial future.
 - (3) Financial planning can help families meet near-term obligations and maximize their longerterm well being, especially valuable for populations that have traditionally been underserved by our financial system.
 - (4) Economic and financial education can give individuals the necessary financial tools to create household budgets, initiate savings plans, and acquire assets.

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

- 1 (5) Economic and financial education can prevent vulnerable customers from becoming entangled in financially devastating credit arrangements.
 - (6) Economic and financial education that addresses abusive lending practices targeted at specific neighborhoods or vulnerable segments of the population can prevent unaffordable payments, equity stripping, and foreclosure.
 - (7) Economic and financial education speaks to the broader purpose of the TANF Program to equip individuals with the tools to succeed and support themselves and their families in self-sufficiency.
- 13 (b) PURPOSES.—The purposes of this Act are the fol-14 lowing:
 - (1) To promote economic and financial literacy among individuals receiving assistance under Temporary Assistance for Needy Families programs funded under part A of title IV of the Social Security Act (42 U.S.C. 601 et seq.) by permitting States to include economic and financial literacy education that is provided directly to individuals as a work activity under such programs.
 - (2) To provide individuals receiving assistance under Temporary Assistance for Needy Families programs funded under part A of title IV of the So-

5

6

7

8

9

10

11

12

15

16

17

18

19

20

21

22

23

24

25

| 6 | SEC. 3. REQUIREMENT TO PROMOTE ECONOMIC AND FI- |
|---|---|
| 5 | ing financially self-sufficient. |
| 4 | choices that will lead such individuals toward becom- |
| 3 | personal financial matters and to make financial |
| 2 | skills and knowledge needed to effectively address |
| 1 | cial Security Act (42 U.S.C. 601 et seq.) with the |

8 (a) State Plan Requirement.—Section

NANCIAL EDUCATION UNDER TANF.

9 402(a)(1)(A) of the Social Security Act (42 U.S.C.

10 602(a)(1)(A)) is amended by adding at the end the fol-

11 lowing new clause:

"(vii) Establish goals and take action to promote economic and financial education in accordance with a program established under section 404(l) among parents and caretakers receiving assistance under the program through collaboration with community-based organizations, financial institutions, business entities, the Financial Literacy and Education Commission established under section 513 of the Fair and Accurate Credit Transactions Act of 2003 (20 U.S.C. 9702) and departments and agencies that are members of such Commission, including the Department of

| 1 | Agriculture, the Securities and Exchange |
|----|--|
| 2 | Commission, and the Board of Governors |
| 3 | of the Federal Reserve System.". |
| 4 | (b) Program Requirements.—Section 404 of the |
| 5 | Social Security Act (42 U.S.C. 604) is amended by adding |
| 6 | at the end the following new subsection: |
| 7 | "(1) ECONOMIC AND FINANCIAL EDUCATION.— |
| 8 | "(1) In general.—Subject to the succeeding |
| 9 | paragraphs of this subsection, a State to which a |
| 10 | grant is made under section 403— |
| 11 | "(A) shall use the grant or State funds |
| 12 | that are qualified State expenditures (as de- |
| 13 | fined in section $409(a)(7)(B)(i)$ to establish a |
| 14 | program to provide economic and financial edu- |
| 15 | cation directly for parents and caretakers re- |
| 16 | ceiving assistance under the State program |
| 17 | funded under this part; and |
| 18 | "(B) may count a parent's or caretaker's |
| 19 | hours of participation in such program as being |
| 20 | engaged in work for purposes of determining |
| 21 | monthly participation rates under section |
| 22 | 407(b)(1)(B)(i). |
| 23 | "(2) Requirements.—A State shall ensure |
| 24 | that the economic and financial literacy activities |

| 1 | conducted under the program established under this |
|----|--|
| 2 | subsection— |
| 3 | "(A) are accessible to the target population |
| 4 | through curriculum geared to the general lit- |
| 5 | eracy level of the participants; |
| 6 | "(B) provide relevant and practical infor- |
| 7 | mation to participants; |
| 8 | "(C) include a direct delivery component; |
| 9 | and |
| 10 | "(D) to the extent practicable, are con- |
| 11 | ducted in conjunction with an asset building |
| 12 | program conducted in the State. |
| 13 | "(3) Collaboration with nongovern- |
| 14 | MENTAL OR NONPROFIT ORGANIZATIONS ENCOUR- |
| 15 | AGED.—In carrying out economic and financial edu- |
| 16 | cation activities under a program established under |
| 17 | this subsection, a State is encouraged to collaborate |
| 18 | with nongovernmental or nonprofit organizations |
| 19 | with a proven record of educating the public, espe- |
| 20 | cially at-risk populations, regarding economic and fi- |
| 21 | nancial literacy. |
| 22 | "(4) EVALUATION.—A State shall conduct an |
| 23 | evaluation of the economic and financial literacy pro- |
| 24 | gram established under this subsection not less than |
| 25 | once every 3 years for the purpose of— |

| 1 | "(A) monitoring the number of parents |
|----|---|
| 2 | and caretakers served under the program; |
| 3 | "(B) improving program administration; |
| 4 | "(C) facilitating replication and expansion |
| 5 | of best practices; |
| 6 | "(D) assessing behavioral changes of par- |
| 7 | ticipants; and |
| 8 | "(E) assessing asset accumulation of par- |
| 9 | ticipants. |
| 10 | "(5) Definition of economic and financial |
| 11 | EDUCATION.—In this subsection, the term 'economic |
| 12 | and financial education' means education that— |
| 13 | "(A) promotes an understanding of con- |
| 14 | sumer, economic, and personal finance concepts, |
| 15 | including basic economic concepts such as sup- |
| 16 | ply and demand and opportunity cost, as well |
| 17 | as basic financial literacy concepts such as |
| 18 | budgeting and money management, saving, re- |
| 19 | tirement planning, maintaining good credit, and |
| 20 | the avoidance of predatory lending and financial |
| 21 | abuse schemes; and |
| 22 | "(B) is based on recognized standards for |
| 23 | economic and financial education.". |
| 24 | (c) Effective Date.— |

- (1) IN GENERAL.—Except as provided in paragraph (2), the amendments made by this section take effect on October 1, 2006.
- under part A of title IV of the Social Security Act which the Secretary of Health and Human Services determines requires State legislation in order for the plan to meet the additional requirements imposed by the amendments made by this Act, the effective date of the amendments imposing the additional requirements shall be 3 months after the first day of the first calendar quarter beginning after the close of the first regular session of the State legislature that begins after the date of enactment of this Act. For purposes of the preceding sentence, in the case of a State that has a 2-year legislative session, each year of the session shall be considered to be a separate regular session of the State legislature.

 \bigcirc